



# City of Upland

## 2026 Executive and Legislative Platform

### PURPOSE

The City of Upland recognizes the importance of proactive legislative engagement to protect and advance the interests of its residents and businesses. The City's Legislative Platform (Platform) outlines the City's guiding policy principles and positions, aligning them with the City's mission statement and goals. The Platform serves as a strategic framework guiding the City's federal, state, and local advocacy efforts. Once adopted by the City Council, the Platform provides clear direction to the City Council, City Manager, and staff on key policy issues, enabling legislative and regulatory matters to be addressed in a timely and efficient manner.

The objective of the Platform is to adopt official city positions on clearly stated legislative issues to streamline the legislative approval process by eliminating repetitive concurrence and direction from the City Council on previously approved issues. The Legislative Platform is developed and maintained using the goals and objectives of the City Council, a review of legislative priorities from the League of California Cities, input from City Council and staff, research of current law and pending legislation, and discussions with the City's legislative advocates. Where Federal and state legislation are consistent with the Platform or the City's past legislative positions, City staff shall be authorized to prepare position letters with the authorization of the City Manager.

### GUIDING PRINCIPLES

#### I. PRESERVE LOCAL CONTROL

Preserve and protect the City's powers, duties, and prerogatives to enact local legislation and policy direction concerning local affairs and oppose legislation that preempts local authority. Local agencies should preserve authority and accountability for revenues raised and services provided.

#### II. PROMOTE FISCAL STABILITY

Support measures that promote fiscal stability, predictability, financial independence, and preserve the City's revenue base and maximum local control over local government budgeting. Oppose measures that shift local funds to the County, State or Federal Governments and/or make cities more dependent on the County, State or Federal Governments for financial stability, such as unfunded mandates or mandated costs with no guarantee of local reimbursement or offsetting benefits.

#### III. SUPPORT FUNDING OPPORTUNITIES

Support opportunities that allow the City to compete for its fair share of regional, state, and federal funding. Support funding for programs with combined benefits to air quality, water quality, affordable housing, infrastructure (including multi-modal transportation systems), public safety and public health.

#### IV. ENHANCE QUALITY OF LIFE THROUGH ADEQUATE PUBLIC SAFETY

Reform recently enacted criminal justice laws - enacted by both statute and initiative - that have eroded public safety protections of Upland residents. Protect existing city authority to deliver local emergency services.

### POLICY STATEMENTS

The following legislative positions and policy statements generally reflect priorities of the City on a regular and long-term basis and align with the City's mission of delivering superior services that meet community needs with transparency and integrity.



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## Administration & General Government

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### 1. Local Control

- 1.1. Support legislation that promotes local government action, rather than the imposition of state, federal, or regional mandates upon local governments, as well as federal mandates placed on the state.
- 1.2. Support maximum flexibility for local government in contracting and contract negotiations.
- 1.3. Support legislation that facilitates the ability of local government to share resources to increase efficiencies and decrease costs, including local efforts to address regional management of public safety personnel.
- 1.4. Support legislation that preserves the ability of local governments to determine the appropriate type of election for their jurisdiction.
- 1.5. Support open-government initiatives and the principles of the open meetings provisions of the Brown Act that do not include unfunded obligations or impose significant undue burdens on the City.

### 2. Fiscal Stability

- 2.1. Support efforts to expand ongoing revenues of the City and pursue opportunities to increase revenues through new funding sources.
- 2.2. Support sales tax revenue legislation that reforms Bradley Burns, particularly with regard to e-commerce sales, for the purpose of more equitable distributions of sales tax revenue.
- 2.3. Oppose state or federal efforts to take, confiscate, shift, borrow, or divert local revenues and encourage the State to find other methods of balancing its budget.
- 2.4. Oppose legislation that includes unfunded state mandates, including those that do not include realistic timeframes and costs.
- 2.5. Oppose any amendment to the redistribution of sales and use taxes which will negatively affect the City and its ability to provide services and thereby cause a negative fiscal impact.
- 2.6. Oppose legislation that modifies sales or property tax collection that results in less overall tax revenue to the City and continue to monitor and evaluate Proposition 13 and tax apportionment proposals.
- 2.7. Oppose legislation that restricts the City's authority to restrict or regulate the sale, manufacture or use of alcohol, e-cigarettes and cannabis.

### 3. Human Resources and Risk Management

- 3.1. Oppose measures that reduce local control over employee relations issues or mandate new or enhanced local government employee benefits.
- 3.2. Oppose measures that impose compulsory and binding arbitration with respect to employees.
- 3.3. Support legislation to amend the Americans with Disabilities Act to require notice prior to filing a lawsuit.
- 3.4. Support pension reform measures designed to control or decrease employer liability or increase transparency in reporting without imposing undo hardships or administrative burdens on local government.



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## Economic Development & Land Use

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### **4. Economic Development**

- 4.1. Support international, statewide, regional and local efforts to attract, retain and provide resources for current and future commercial and industrial businesses.
- 4.2. Support efforts to provide funding mechanisms for economic development tools including infrastructure investment, housing and economic development.
- 4.3. Support policies and programs that encourage multi-jurisdictional efforts to jointly leverage resources and assets to create and strengthen economic clusters within the region.
- 4.4. Support policies, projects, programs and regulations for diversifying the City's primary economic base and facilitating investment in the City's industrial areas resulting in maintaining or growing local jobs and creating an environment that is attractive to current and emerging industries.
- 4.5. Support economic development initiatives that preserve and enhance a positive business climate and maintain and grow the business tax base.
- 4.6. Support workforce training and development initiatives that encourage skills aimed at job retention and adaptation to job changes due to advances in technology.
- 4.7. Maintain an equitable program for the continued disbursement of sales and use taxes which reflect local impacts on various communities.

### **5. Land Use Planning and Housing**

- 5.1. Support efforts to strengthen the legal and fiscal capability of local agencies to prepare, adopt and implement plans for orderly growth, development, beautification and conservation of local planning areas.
- 5.2. Support legislation that maintains local planning authority, ensuring Upland communities evolve in a manner that reflects the will of the residents and protects the public's health, safety, and welfare, but still aligns with the State's planning goals.
- 5.3. Support housing measures that promote the development and enhancement of safe and affordable housing and accessible housing within the City for all economic segments of the population, while still preserving local control and compliance with the California Environmental Quality Act (CEQA).
- 5.4. Support legislation and measures that enhance the City's efforts to create local, regional and collaborative efforts to address homelessness.
- 5.5. Support funding opportunities that are provided to local jurisdictions through statewide bond efforts.
- 5.6. Oppose measures which undermine the planning, vision and goals of local government and contradict the expectations of Upland's community.
- 5.7. Oppose measures which seek to make transportation funding contingent on proposed housing goals that weaken or remove local authority over planning and land use.
- 5.8. Oppose measures which would undermine established general plan, zoning and housing documents.
- 5.9. Monitor local, state and federal actions related to medical and recreational marijuana regulatory changes.

### **6. Building**

- 6.1. Oppose policies that mandate building requirements with a sole power source.



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## Environmental

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### **7. Environmental Planning**

- 7.1. Support legislation that provides funding opportunities focused on coordinating sustainable planning in transportation, housing and economic development.

### **8. Air Quality**

- 8.1. Support continued funding and incentives to local agencies to collaboratively improve air quality through the reduction of emissions and advancing economic and technical developments.
- 8.2. Support policies, guidelines, incentives and funding for programs with combined benefits to air quality, water quality, housing, infrastructure (including multi-modal transportation systems) and public health.
- 8.3. Oppose any policy or guidelines of the California Air Resources Board (CARB), or any other agency that restricts the introduction of mixed-use development projects near multi-modal transportation centers.

### **9. Natural Hazards**

- 9.1. Support programs which provide funding to hazard mitigation projects including those identified in a FEMA-approved Local Hazard Mitigation Plan.
- 9.2. Support funding of state efforts to update and prepare earthquake hazard mapping.
- 9.3. Support legislation and funding that would create an earthquake early warning system.

### **10. Solid Waste and Recycling**

- 10.1. Oppose any measures that invalidate AB 939 (California Integrated Waste Management Act of 1989) indemnification and prevent cities from negotiating indemnification clauses with waste haulers.
- 10.2. Support measures that would mandate state agencies comply with AB 939 in the same manner as required of cities and counties.

### **11. Water Quality and Water Supply**

- 11.1. Support and monitor legislation that enhances the availability of funding for water conservation, water reuse and recycling technologies, local water storage and innovative water supply technologies such as the Groundwater Replenishment System project.
- 11.2. Support legislation that enhances the availability of a reliable and sustainable water supply for California.
- 11.3. Support legislation that seeks to address drought relief and increase water supply and improve water quality in the region.
- 11.4. Monitor water desalination technologies and support community education efforts.
- 11.5. Support funding opportunities that are provided to local jurisdictions through Proposition 1, the Water Quality, Supply and Infrastructure Improvement Act of 2014 and Proposition 68, Park, Environment, and Water Act of 2016.
- 11.6. Support legislation that requires water providers to service housing projects that meet RHNA and other housing mandates.
- 11.7. Support legislation and regulatory efforts that acknowledge and address emerging state and federal requirements related to PFAS (Per- and Polyfluoroalkyl Substances) and PFOA/PFOS, including notification, response, treatment, and reporting mandates.



- 11.8 Support and advocate for state and federal funding programs to assist local water agencies with the planning, design, installation, and long-term operation and maintenance of PFAS/PFOA treatment facilities and other necessary infrastructure upgrades.
- 11.9 Support legislation that provides regulatory clarity, realistic compliance timelines, and coordinated guidance from the State Water Resources Control Board and the Division of Drinking Water regarding PFAS/PFOA monitoring, data reporting, and risk communication requirements.

## **12. California Environmental Quality Act (CEQA)**

- 12.1. Support all efforts to create efficiencies within CEQA and support efforts to limit delays in the local planning and development process.
- 12.2. Support legislation that allows State agencies and local governments to continue to retain full authority to reject projects or to condition project approvals and impose mitigation measures.
- 12.3. Support legislation that prevents CEQA lawsuits from being filed for any reason other than a bonafide environmental impact.

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## Community Well-Being

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### **13. Libraries & Education**

- 13.1. Support full funding of local public libraries and other local public library programs.
- 13.2. Support measures that support, encourage, and/or fund Career Technical and Science, Technology, Engineering, Arts, and Math (STEAM) educational opportunities.

### **14. Parks and Recreation**

- 14.1. Support legislation and funding opportunities that would assist the City to build better, stronger communities by assisting the City to improve air, water, parks, open space, natural resources, historic preservation, the arts and cultural resources.
- 14.2. Support local agency control over policies that recognize the benefits of parks and recreation facilities, and open space.
- 14.3. Oppose efforts that erode funding for vital regional and community services that negatively impact Californian's access to parks, open space, bike lanes, after school programming, youth services, senior services, food programs, facilities that promote physical activity, protect natural resources and strengthen safety and security.

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## Public Safety & Emergency Preparedness

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### **15. Police Services**

- 15.1. Support legislation and funding that promotes enhanced law enforcement services in Upland's community.
- 15.2. Support measures that encourage community safety and well-being including those which support state and federal reimbursement of homeland security related expenses.
- 15.3. Support legislation that enhances the ability of local law enforcement to address and mitigate challenges related to homelessness, mental health and drug rehabilitation.
- 15.4. Support local control over adult entertainment facilities, problem alcohol establishments and properties where illegal drugs are sold.



- 15.5. Support local control for the regulation of cultivation, storage, manufacture, transport and use of medical marijuana.
- 15.6. Support legislation increasing resources and local authority for abatement of public vandalism, especially graffiti.
- 15.7. Support the use of Homeland Security Funds for local law enforcement agencies as first responders.
- 15.8. Advocate for the strengthening and enforcement of penalties under Proposition 83 (Jessica's Law).
- 15.9. Monitor legislation on implementation of best practices regarding law enforcement procedures.
- 15.10. Advocate for the safeguarding of State asset forfeiture funds for law enforcement training and equipment.
- 15.11. Oppose legislation that removes or diminishes local authority on public safety and negatively impacts local law enforcement efforts to reduce criminal activity.

#### **16. Emergency Preparedness**

- 16.1. Support local control of emergency medical services and ambulance services, including pre-hospital care and transport.
- 16.2. Support efforts to streamline and coordinate regulation hazardous materials.
- 16.3. Support funding opportunities and legislation that encourages emergency and disaster training, preparedness, mitigation and response, including development of an Emergency Operations Center (EOC).

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## Infrastructure

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#### **17. Funding**

- 17.1. Support legislation that would increase funding for local infrastructure projects including transportation and road resurfacing projects, local transit projects, adding bicycle lanes, sidewalks and trails throughout the city where appropriate, programs that facilitate development-oriented transit and transit-oriented development and enhancing pedestrian safety.
- 17.2. Support increased State and Federal funding of transportation improvements with regional or sub-regional benefits for all modes of transportation.
- 17.3. Support legislation that provides ongoing and sustainable transportation infrastructure funding, including funds for the preservation and maintenance of streets and roads.
- 17.4. Support legislation that provides funding for water, wastewater and stormwater infrastructure, flood prevention, enhancing water resources and improving water quality.

#### **18. Transportation**

- 18.1. Support protection of dedicated SB1 transportation-related tax revenues and provide greater flexibility in use for local agencies to finance local transportation programs and facilities.
- 18.2. Support joint planning efforts and projects with Upland's border cities on traffic congestion relief projects.
- 18.3. Support commuter public transportation hubs to be located in areas where there will be a large public benefit.